

ESSENTIAL CONTENT ON THE RIGHT TO EDUCATION 2017
CORPUS OF RIGHT TO EDUCATION 1

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Presentation and methodology

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The right to education appears in more than 40 standards—declarations and conventions—of the international system, under the aegises of the United Nations, UNESCO, and the International Labour Organization. The principle norms on the right to education are set by the International Covenant on Economic, Social and Cultural Rights (ICESCR) (art. 13 and 14), the Convention on the Rights of the Child (CRC) (art. 28, 29 and 30) and the UNESCO Convention Against Discrimination in Education (CADE).1

This document compiles language from these instruments and others in order to present concrete guidance regarding the right to education. In other words, the following pages collate content taken verbatim from different international documents in order to clarify 1) what the right to education includes, 2) some circumstances that constitute a violation of the right, and 3) recommendations from international and regional bodies for fulfilling the right to education.

This document begins with an overview of the right to education, using the words of the General Comment 13, which addresses Article 13 of the Covenant. These general remarks from the Committee on Economic, Social, and Cultural Rights (CESCR) address the right to education using the methodology they follow for the analysis of all economic, social and cultural rights (cf. General Comment 13 note 2).

After this introduction, the document presents different aspects and levels of the right. The presentation is nearly always the same: minimum core content or core content, standard violations, and guidelines from international bodies. When subjects are particularly important, as in the case of the provision of free primary education or the aims of education, preliminary remarks are introduced from the General Comments of the various Treaty Bodies. Each section begins by presenting an element of the content of the right to education, using language from the CESCR itself. The core content, minimum core content, and standard violations are then included to describe that aspect and to facilitate the

¹ For more on the right to education, please consult the following sources:

FERNANDEZ, A. & ZACHARIEV, Z. (2016). Bibliographie choisie sur le droit à l'éducation. Retrieved from http://www.oidel.org

DAUDET, Y. & SINGH, K. (2001). The right to education: An analysis of UNESCO's standard-setting instruments (UNESCO, Paris)

FERNANDEZ, A. & JENKNER, S. (1995). International declarations and conventions on the right to education and the freedom of education, Frankfurt: Info 3 Verlag.

FERNANDEZ, A. (2003). Le droit à être (homme). Le droit à l'éducation comme droit cultural en FERNANDEZ, A. & TROCME, R., *Vers une culture des droits de l'homme*, Diversités, Genève.

MEHEDI (1999), *The content of the right to education*, United Nations, Economic and Social Council. Doc E/CN.4/Sub. 2/ 1999/10. Retrieved from http://daccess-dds-ny.un.org/doc/UNDOC/GEN/G99/139/75/PDF/G9913975.pdf?OpenElement

INTERNATIONAL COMMISSION ON EDUCATION IN THE 21ST CENTURY, (1996). *Learning: The treasure within*, UNESCO / Odile Jacob, Paris.

http://www.unescobkk.org/fileadmin/user_upload/apeid/delors_e.pdf

evaluation of policies and legislation. "Core content" refers to the concrete elements comprising a right. By comparison, "minimum core content" is the "non-negotiable foundation of a right to which all individuals, in all contexts, and under all circumstances are entitled. The minimum core content implies a "floor" below which no government can go regardless of the economic situation in a country." In this document, the minimum core content of the right to education is taken from General Comment 13, paragraph 57. Core content herein comprises obligations named in ICESCR, as well as the "specific legal obligations" laid out in General Comment 13, paragraphs 49 through 56, but that are not identified as minimum core content in paragraph 57.

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The standard violations reported by the CESCR clarify the point at which, by action or omission, the right is not respected. For example, regarding non-discrimination, "the introduction or failure to repeal legislation which discriminates against individuals or groups," and "the failure to take measures which address de facto educational discrimination" are both violations³. Moreover, the "Violations" sections of this document are not exhaustive but only representative; they comprise only those violations included in CESCR General Comment 13, paragraph 59. However, the reader should bear in mind paragraph 58, which states that when the "normative content of article 13 is applied to the general and specific obligations of States parties," one can identify violations. In other words, by mapping obligations to rights, the reader can identify a wider range of violations specific to his or her context.

Guidance from CESCR regarding content and violations is augmented by the words of the Committee on the Rights of the Child (CRC)⁴, Human Rights Committee (CCPR), the Committee on the Elimination of Racial Discrimination (CERD), the UN World Programme for Human Rights Education (WPHRE) and the ILO Indigenous and Tribal Peoples Convention (ITPC).

In the interest of conciseness, this document does not reiterate guidance that overlaps with that already presented by another body. In other words, guidelines from a particular treaty body may not be comprehensive because some elements have already been included in a previous section of the document. Readers may live or work in States Parties to some, but not all, of the included conventions, meaning that guidance from a particular treaty body may carry less force than another. Nevertheless, these documents taken together represent the international community's vision for the basis of the right to education.

Simply put, this document elaborates on Article 13 of the ICESCR, line by line, using the actual words of international instruments and treaty bodies, to help

² BUHL, D. *Ripple in still water: Reflections by activists on local- and national-level work on economic, social and cultural rights* (chapter 2). Retrieved from http://www1.umn.edu/humanrts/edumat/IHRIP/ripple/chapter2.html.

³ UN Committee on Economic, Social and Cultural Rights (CESCR), *General Comment No. 13: The Right to Education (Art. 13 of the Covenant)*, 8 December 1999, E/C.12/1999/10 ESCR, General Comment 13, par. 59. Henceforth cited as *CESCR General Comment 13*.

⁴ UN Committee on the Rights of the Child (CRC), *CRC General Comment No. 1: The Aims of Education*, 17 April 2001, CRC/GC/2001/1. Henceforth cited as *CRC, General Comment 1*.

the reader understand concretely what the right to education entails, and to identify violations in her or his context.

Finally we would like to thank Jennifer Lehe for her contribution and Virginie Pache and Flavio Leoni for updating the document.

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Alfred Fernandez

Introduction to the Right to Education⁵

Education in all its forms and at all levels shall exhibit the following interrelated and essential features:

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Availability. Functioning educational institutions and programmes have to be available in sufficient quantity within the jurisdiction of the State party.

- a. buildings or other protection from the elements,
- b. sanitation facilities for both sexes,
- c. safe drinking water,
- d. trained teachers receiving domestically competitive salaries,
- e. teaching materials, facilities such as a library, computer facilities and information technology⁷

Accessibility. Educational institutions and programmes have to be accessible to everyone, without discrimination, within the jurisdiction of the State party. Accessibility has three overlapping dimensions:

- 1. Non-discrimination: education must be accessible to all, especially the most vulnerable groups, in law and fact;
- 2. Physical: at some reasonably convenient geographic location or via modern technology
- 3. Economic: this dimension of accessibility is subject to the differential wording of article 13 (2) in relation to primary, secondary and higher education

Acceptability. The form and substance of education (curricula and teaching methods), have to be acceptable to students and, in appropriate cases, parents; this is subject to the educational objectives required by article 13 (1).

- a. relevant, culturally appropriate
- b. good quality

Adaptability. Education has to be flexible so that it can:

- a. adapt to the needs of changing societies and communities, and
- b. respond to the needs of students within their diverse social and cultural settings.

In relation to article 13 (2), States have obligations to respect, protect and fulfil each of the "essential features" (availability, accessibility, acceptability,

⁵ CESCR, General Comment 13, par. 6.

⁶ For more information on the essential features of the right to education see Annex I of this document.

⁷ This list is only indicative, not exhaustive, but we must understand that these aspects are considered by the CESCR as part of the core content of the right to education.

adaptability) of the right to education. By way of illustration, a State must respect the availability of education by not closing private schools; protect the accessibility of education by ensuring that third parties, including parents and employers, do not stop girls from going to school; fulfil (facilitate) the acceptability of education by taking positive measures to ensure that education is culturally appropriate for minorities and indigenous peoples, and of good quality for all; fulfil (provide) the adaptability of education by designing and providing resources for curricula which reflect the contemporary needs of students in a changing world; and fulfil (provide) the availability of education by actively developing a system of schools, including building classrooms, delivering programmes, providing teaching materials, training teachers and paying them domestically competitive salaries."8

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When considering the appropriate application of these "interrelated and essential features" the best interests of the student shall be a primary consideration.9

General Obligations and Progressive Realization

Immediate Obligations

States parties have immediate obligations in relation to the right to education, such as

- a. The "guarantee" that the right "will be exercised without discrimination of any kind" (art. 2 (2))
- b. The obligation "to take steps" (art. 2 (1)) towards the full realization of article 13. Such steps must be "deliberate, concrete and targeted" towards the full realization of the right to education.¹⁰

Progressive Obligations

Progressive realization means that States parties have a specific and continuing obligation "to move as expeditiously and effectively as possible" towards the full realization of article 13.11

Retrogressive Measures

There is a strong presumption of impermissibility of any retrogressive measures taken in relation to the right to education. If any deliberately retrogressive measures are taken, the State party has the burden of proving that they have been introduced after the most careful consideration of all alternatives and that they are fully justified by reference to the totality of the

¹⁰ *Ibid*, par. 43. See "core content" and "minimum core content" sections of this document for clarification on the "full realization" of the right.

⁸ ESCR, General Comment 13, par. 50

⁹ *Ibid*, par. 6

¹¹ *Ibid*, par. 44

rights provided for in the Covenant and in the context of the full use of the State party's maximum available resources.¹²

Types of Obligations

The right to education, like all human rights, imposes three types or levels of obligations on States parties: the obligations to respect, protect, and fulfil. In turn, the obligation to fulfil incorporates both an obligation to facilitate and an obligation to provide.

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The obligation to respect requires States parties to avoid measures that hinder or prevent the enjoyment of the right to education. The obligation to protect requires States parties to take measures that prevent third parties from interfering with the enjoyment of the right to education. The obligation to fulfil (facilitate) requires States to take positive measures that enable and assist individuals and communities to enjoy the right to education. Finally, States parties have an obligation to fulfil (provide) the right to education.¹³

This approach corresponds with the Committee's analytical framework adopted in relation to the rights to adequate housing and food, as well as the work of the United Nations Special Rapporteur on the right to education. In its general comment No. 4, the Committee identified a number of factors that bear upon the right to adequate housing, including "availability", "affordability", "accessibility" and "cultural adequacy". In its general comment No. 12, the Committee identified elements of the right to adequate food, such as "availability", "acceptability" and "accessibility". In her preliminary report to the Commission on Human Rights, the Special Rapporteur on the right to education sets out "four essential features that primary schools should exhibit, namely availability, accessibility, acceptability and adaptability." 14

Domestic Application of Treaties

Several principles follow from the duty to give effect to the Covenant and must therefore be respected:

- First, the means of implementation chosen must be adequate to ensure fulfilment of the obligations under the Covenant. The need to ensure justiciability (...) is relevant when determining the best way to give domestic legal effect to the Covenant rights.
- Second, account should be taken of the means which have proved to be most effective in the country concerned in ensuring the protection of other human rights.
- Third, while the Covenant does not formally oblige States to incorporate its provisions in domestic law, such an approach is desirable. Direct

¹² *Ibid*, par. 45.

¹³ *Ibid*, par. 46-47.

¹⁴ *Ibid*, endnote no. 2. The note references *Preliminary report of the Special Rapporteur on the right to education, Ms. Katarina Tomasevski, submitted in accordance with Commission resolution 1998/33* [E/CN.4/1999/49] par. 50, which applies the four essential features of a right to the context of primary schools.

incorporation avoids problems that might arise in the translation of treaty obligations into national law, and provides a basis for the direct invocation of the Covenant rights by individuals in national courts.¹⁵

Quality of Education

A holistic conceptual framework of quality education comprises:

- (i) a minimum level of student acquisition of knowledge, values, skills and competencies;
- (ii) adequate school infrastructure, facilities and environment;
- (iii) a well-qualified teaching force;
- (iv) a school that is open to the participation of all, particularly students, their parents and the community. 16

¹⁵ UN Committee on Economic, Social and Cultural Rights (CESCR), *General Comment No. 9: The domestic application of the Covenant*, 3 December 1998, E/C.12/1998/24, par., 7-8. Henceforth cited as *CESCR*, *General Comment 9*.

¹⁶ UN Human Rights Council, *Report of the Special Rapporteur on the Right to Education, Kishore Singh*, 2 May 2012, Doc A/HRC/20/21, par. 21.

1. Article 13, First Paragraph

1. The States Parties to the present Covenant recognize the right of everyone to education. They agree that education shall be directed to the full development of the human personality and the sense of its dignity, and shall strengthen the respect for human rights and fundamental freedoms. They further agree that education shall enable all persons to participate effectively in a free society, promote understanding, tolerance and friendship among all nations and all racial, ethnic or religious groups, and further the activities of the United Nations for the maintenance of peace.

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1.1 Non-discrimination

Preliminary Remarks¹⁷

- The adoption of temporary special measures intended to bring about de facto equality for men and women and for disadvantaged groups is not a violation of the right to non-discrimination with regard to education.
- Separate educational systems or institutions for groups defined by the categories in article 2 (2) shall be deemed not to constitute a breach of the Covenant. In this regard, the Committee affirms article 2 of the UNESCO Convention against Discrimination in Education (1960).
- The principle of non-discrimination extends to all persons of school age residing in the territory of a State party, including non-nationals, and irrespective of their legal status.

MINIMUM CORE CONTENT	To ensure the right of access to public educational institutions and programmes on a non-discriminatory basis ¹⁸
VIOLATIONS	 Introduction or failure to repeal legislation which discriminates against individuals or groups, on any of the prohibited grounds, in the field of education Failure to take measures which address de facto
	educational discrimination ¹⁹
GENERAL COMMENT 13 CESCR	 To ensure that an educational fellowship system is in place to assist disadvantaged groups²⁰ Applies fully and immediately to all aspects of education and encompasses all internationally prohibited grounds of discrimination²¹

¹⁷ CESCR, General Comment 13, par. 32 – 34.

¹⁸ *Ibid*, par. 57.

¹⁹ *Ibid*, par. 59.

²⁰ *Ibid*, par. 53.

	■ Sharp disparities in spending policies that result in different qualities of education for persons in different geographic locations may constitute discrimination ²²
GUIDELINES CESCR	 Indicate the measures taken to reduce the drop-out rates, at the primary and secondary levels, for children and young persons, in particular girls children from ethnic minorities, indigenous communities and poorer households, as well as migrant, refugee, and internally displaced children²³ Minority and indigenous children have adequate opportunities to receive instruction in or of their native language and the steps taken to prevent lower educational standards for these children, their segregation in special classes, and their exclusion from mainstream education²⁴
GUIDELINES CRC ²⁵	 Strengthen efforts to reduce performance disparity²⁶ Purse and strengthen efforts to eliminate regional and urban/rural disparities in education²⁷ Train educators and develop curricula, textbooks, and other aides in order to increase the availability and raise the quality of minority-language education²⁸ States parties are requested to provide relevant and updated information in respect of laws, policies and their

²¹ ESCR General Comment 13, par. 31. The pargraph goes on to cite UNESCO's CADE, the Convention on the Elimination of All Forms of Discrimination Against Women, the International Convention on the Elimination of All Forms of Racial Discrimination, the CRC, and the ILO Indigenous and Tribal Peoples Convention, 1989 (Convention No. 169) as the basis of the Committee's interpretation of article 2 (2).

²² *Ibid*, par. 35.

²³ Compilation of Guidelines on the Form and Content of Reports to be Submitted by States Parties to the International Human Rights Treaties (2009), HRI/GEN/2/Rev.6_en, p. 40, par. 65. Henceforth cited as Compilation of Guidelines.

²⁴ *Ibid*, p. 40, par. 63.

²⁵ In its consideration of reports from States parties, the CRC emphasizes the importance of "comprehensive policies" to include children with disabilities "to the maximum extent possible," the integration of these children into "educational and recreational programmes" [CRC/C/MKD/CO/2, par. 53. (a), par. 7], and ensure the facilities for students with special needs to freely choose schools [CRC/C/JPN/3, par. 59 (e)] The CRC also addresses the referral of students to special schools, stating that it be decided "by an interdisciplinary team of professionals, is subject to periodic review, and takes due account of the child's linguistic and cultural background and is not based on socio-economic reasons" [CRC/C/MKD/CO/2, par. 66, [f]]. For more details, see for example, the reports on Macedonia (CRC/C/MKD/CO/2, p. 2-3, 11) and Japan (Japan CRC/C/JPN/3, p. 11, 7, 15). The CRC requires as well to: "Undertake immediate measures to ensure that children are not denied access to education on any grounds". Consideration of reports submitted by States parties under article 44 of the Convention: Concluding observations: The former Yugoslav Republic of Macedonia "CRC/C/MKD/CO/2, par. 33 (c).

²⁶ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of Belgium (CRC/C/BEL/CO/3-4), p. 13.

²⁷ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of Tunisia (CRC/C/TUN/CO/3), p. 13.

²⁸ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of the former Yugoslav Republic of Macedonia as an example. p. 18.

	implementation, quality standards, financial and human resources, and any other measures to ensure the full enjoyment of the respective rights from early childhood to tertiary and vocational education and training, in particular by children in disadvantaged and vulnerable situations with reference to:cultural rights of children belonging to indigenous and minority groups ²⁹
GUIDELINES CCPR	 Rights and responsibilities of spouses, including () education of the children³⁰
GUIDELINES CERD	 Action to prevent racial discrimination in the enjoyment of this right³¹
	 Measures to prevent and avoid as much as possible the segregation of groups and individuals protected under the Convention, in particular in the areas of education and housing³² States parties should, for example, indicate any variations in the level of education and
	training between members of groups protected under the Convention; o provide information on languages spoken and taught in school; and describe governmental action to prevent racial discrimination in the enjoyment of this right 33 In school curricula and in the training curricula of teachers and other professionals, programmes, and subjects to help promote human rights issues which would lead to better understanding, tolerance, and friendship among all
	groups ³⁴
GUIDELINES CRPD	 Measures taken to raise awareness of persons with disabilities, to foster respect for their rights and dignity, their capabilities and contributions, and to combat stereotypes, and prejudices against them³⁵. States Parties should report on:
	 Public-awareness campaigns directed to general society, within the education system³⁶
	 Protects persons with disabilities from all forms of
	1 percent that allows them are forms of

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²⁹ For more information on this issue, see Annex II, which excerpts the "Commentary of the Working Group on Minorities to the United Nations Declaration on the Rights of Personals Belonging to National or Ethnic, Religious, and Linguistic Minorities" E/CN.4/Sub.2/AC.5/2005/2.

³⁰ Guidelines for the treaty-specific document to be submitted by States parties under article 40 of the International Covenant on Civil and Political Rights, CCPR/C/2009/1, p. 19, par. 95.

³¹ Compilation of Guidelines, p. 60, par. 5.

³² *Ibid*, p. 53, par. 3.

³³ *Ibid*, p. 59, section E 5.

³⁴ *Ibid*, p. 62, section A 2.

³⁵ Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 8, art. 8 ³⁶ Ibid, par. 1.

exploitation, violence and abuse, both within and outside the home, paying special attention to children and women with disabilities³⁷.

- States Parties should report on:
 - Legislative, administrative, social, educational and other measures taken to protect persons with disabilities, both within and outside the home, from all forms of exploitation, violence and abuse³⁸
- Right of persons with disabilities to education on the basis of equal opportunity, ensuring an inclusive education system at all levels and the facilitation of access to lifelong learning³⁹.
- State Parties should report on:
 - Measures taken to ensure that every child with disabilities has access to early-stage education, and mandatory primary, secondary and higher education⁴⁰
- Measures to enable persons with disabilities to attain and maintain maximum independence, full physical, mental, social and vocational ability, and full inclusion and participation in all aspects of life, through comprehensive habilitation and rehabilitation programmes, in the areas of health, employment, education and social services⁴¹.
- States Parties should report on:
 - General habilitation and rehabilitation programmes for persons with disabilities, in the areas of health, employment, education and social services, including early intervention, peer support, and the availability of these services and programmes in rural areas⁴²
- Right of persons with disabilities to take part in cultural life, develop and utilize their creative, artistic and intellectual potential, recognition and support of their specific cultural and linguistic identity⁴³
- States Parties should report on:
 - Measures taken to recognize and promote the right of persons with disabilities to take part on an equal basis with others in cultural life, including opportunities to develop and utilize their creative, artistic and intellectual potential⁴⁴

³⁷ *Ibid*, p. 10, art. 16.

³⁸ *Ibid*, par. 1.

³⁹ *Ibid*, p. 13, art. 24.

⁴⁰ *Ibid*, par. 1.

⁴¹ *Ibid*, p. 15, art. 26.

⁴² *Ibid*, par. 1.

⁴³ *Ibid*, p. 17, art. 30.

⁴⁴ *Ibid*, par. 1.

	 Measures taken to promote deaf culture⁴⁵
ITPC	 To ensure that members of the peoples concerned have the opportunity to acquire education at all levels on at least an equal footing with the rest of the national community Education programmes and services developed and implemented in co-operation with the peoples to address their special needs, and incorporating their histories, their knowledge and technologies, their value systems and their further social, economic and cultural aspirations To ensure the training of members of these peoples and their involvement in the formulation and implementation of education programmes, with a view to the progressive transfer of responsibility for the conduct of these programmes to these peoples as appropriate () Recognise the right of these peoples to establish their own educational institutions and facilities, provided that such institutions meet minimum standards established by the competent authority in consultation with these peoples. Appropriate resources shall be provided for this purpose To allow the peoples to read and write in their own indigenous language. To ensure that these peoples have the opportunity to attain fluency in the national language or in one of the official languages of the country⁴⁶

1.2. Aims and Objectives of Education

Preliminary Remarks⁴⁷

- 17. The aims and values reflected in this article are stated in quite general terms and their implications are potentially very wide-ranging. This seems to have led many States parties to assume that it is unnecessary or even inappropriate, to ensure that the relevant principles are reflected in legislation or in administrative directives. This assumption is unwarranted (...).
- 18. The effective promotion of article 29 (1) (of the Convention on the Rights of the Child) requires the fundamental reworking of curricula to include the various aims of education and the systematic revision of textbooks and other

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⁴⁵ *Ibid*, par. 4.

⁴⁶ International Labor Organization (ILO), *Indigenous and Tribal Peoples Convention (Convention No. 169).* 27 June 1989.

Retrieved from

http://www.ilo.org/dyn/normlex/en/f?p=1000:12100:0::N0::P12100_IL0_C0DE:C169. Articles 26 – 28.

⁴⁷ Committee on the Rights of the Child, General Comment 1. art. 29 (1), par. 17-19.

teaching materials and technologies, as well as school policies. Approaches which do no more than seek to superimpose the aims and values of the article on the existing system without encouraging any deeper changes are clearly inadequate. (...). It is also important that the teaching methods used in schools reflect the spirit and educational philosophy of the Convention on the Rights of the Child and the aims of education laid down in article 29 (1).

Page | 19 19. In addition, the school environment itself must thus reflect the freedom and the spirit of understanding, peace, tolerance, equality of sexes, and friendship among all peoples, ethnic, national and religious groups and persons of indigenous origin called for in article 29 (1) (b) and (d). A school which allows bullying or other violent and exclusionary practices to occur is not one which meets the requirements of article 29 (1).

MINIMUM CORE CONTENT	To ensure that education conforms to the objectives set out in article 13 (1) of the ICESCR ⁴⁸ To ensure that education conforms to the objectives set out in article 29 (1) of the CRC ⁴⁹
VIOLATIONS	• Use of curricula inconsistent with the educational objectives set out in article 13 (1) ⁵⁰
GENERAL COMMENT 13 CESCR	■ Take measures to ensure that discipline which is inconsistent with the Covenant does not occur in any public or private educational institution within its jurisdiction ⁵¹
GUIDELINES CESCR	 The form and substance of education are directed toward the aims and objectives identified in article 13, paragraph 1 School curricula include education on economic, social and cultural rights⁵²
WORLD PROGRAMME FOR HUMAN RIGHTS EDUCATION	 Human rights education in the primary and secondary school systems includes: (a) Policies — developing in a participatory way and adopting coherent educational policies, legislation and strategies that are human rights-based, including curriculum improvement; (b) Policy implementation — Taking appropriate organizational measures and by facilitating the

⁴⁸ CESCR, General Comment 13, par. 57.

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⁴⁹ CRC, General Comment 1, par. 3.

⁵⁰ CESCR, General Comment 13, par. 59.

⁵¹/bid, par. 41. The paragraph explains "Corporal punishment is inconsistent with the fundamental guiding principles of international human rights law...other aspects of school discipline may also be inconsistent with human dignity, such as public humiliation. Nor should any form of discipline breach other rights under the Covenant, such as the right to food."

⁵² Compilation of Guidelines, p. 38, par. 58.

involvement of all stakeholders: (c) Learning environment o Provides the opportunity for all school actors (students, teachers, staff and administrators and parents) to practice human rights through real-life activities. Enables children to express their views freely and to participate in school life: (d) **Teaching and learning** — all teaching and learning processes and tools are rights-based (for instance, the content and objectives of the curriculum, participatory and democratic practices and methodologies, appropriate materials including the review and revision of existing textbooks, etc.); (e) Education and professional development of teachers and other personnel — providing, through pre- and inservice training, with the necessary understanding, skills and competencies to facilitate the learning and practice of human rights in schools⁵³ **GUIDELINES** Aims of education (art. 29) with reference also to quality of CRC54 education55 Education on human rights and civic education⁵⁶ Include human rights education, including children's rights, in the curriculum of all primary and secondary schools⁵⁷ Work with the communities to encourage the enrolment of children in ethnically mixed schools and provide in practice possibilities for children from the different communities to study together in a manner that allows everyday interaction and possibilities to learn about one another.58 Invest in the training of teachers, in the development of curricula, textbooks...for the active promotion

 53 Revised draft plan of action for the first phase (2005-2007) of the World Programme for Human Rights Education, Doc A/59/525/Rev.1. A detailed description of the five components and related courses of action, to serve as a reference tool, is provided in the appendix of the document. p. 2. par 1 – p. 3 par. 5.

⁵⁴ CRC considerations of reports submitted by State parties include content promoting elements and characteristics of education that are related to the right to education but that are beyond the scope of this document, or that expand upon dimensions of the right that are addressed elsewhere. See these reports and others for more information.

⁵⁵ Compilation of Guidelines, p. 93, par. 34 (b).

⁵⁶ Treaty specific Guidelines regarding the form and content of periodic Reports to be submitted by States Parties under article 44, par. 1.b of the Convention on the Rights of the Child CRC/C/58/REV.2, p. 8, section 7, par. 37.

⁵⁷ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of Belgium (CRC/C/BEL/CO/3-4), p. 5

⁵⁸ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of the former Yugoslav Republic of Macedonia as an example. p. 14.

	understanding, peace, tolerance, and multicultural solidarity and cohesion ⁵⁹
GUIDELINES CERD	 Review all language in textbooks which conveys stereotyped or demeaning images, references, names, or opinions concerning groups protected under the Convention, and replace it by images, references, names, and opinions which convey the message of the inherent dignity of all human beings and their equality on the enjoyment of human rights Include in textbooks, at all appropriate levels, chapters about the history and culture of groups protected under the Convention⁶⁰

1.3 Monitoring System

CORE CONTENT	To establish and maintain a transparent and effective system which monitors whether or not education is, in fact, directed to the educational objectives set out in article 13 (1)61
VIOLATIONS	 Failure to maintain a transparent and effective system to monitor conformity with article 13 (1)
GENERAL COMMENT 13 CESCR	 To establish and maintain a transparent and effective system which monitors whether or not education is, in fact, directed to the educational objectives set out in article 13 (1)62 To establish "minimum educational standards" to which all educational institutions should be established in accordance with article 13 (3) and (4). [A national educational strategy] should include mechanisms, such as indicators and benchmarks on the right to education, by which progress can be closely monitored63 States parties must closely monitor education so at to identify and take measures to redress any de facto discrimination. Educational data should be disaggregated by the prohibited grounds of discrimination64

⁵⁹ *Ibid*.

 $^{^{\}rm 60}$ Compilation of Guidelines, p. 62, section A 2-4.

⁶¹ CESCR General Comment 13, par. 49.

⁶² *Ibid*, par. 49.

⁶³ *Ibid*, par. 52. 64 *Ibid*, par. 37.

2. Article 13, Paragraph 2

- 2. The States Parties to the present Covenant recognize that, with a view to achieving the full realization of this right:
- a) Primary education shall be compulsory and available free to all;

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- b) Secondary education in its different forms, including technical and vocational secondary education, shall be made generally available and accessible to all by every appropriate means, and in particular by the progressive introduction of free education;
- c) Higher education shall be made equally accessible to all, on the basis of capacity, by every appropriate means, and in particular by the progressive introduction of free education;
- d) Fundamental education shall be encouraged or intensified as far as possible for those persons who have not received or completed the whole period of their primary education;
- e) The development of a system of schools at all levels shall be actively pursued, an adequate fellowship system shall be established, and the material conditions of teaching staff shall be continuously improved.

MINIMUM CORE CONTENT	To respect, protect, and fulfil each of the "essential features" (availability, accessibility, acceptability, adaptability) of the right to education ⁶⁵
CORE CONTENT	To ensure that curricula, for all levels of the educational system, are directed to the objectives identified in article 13 (1)66

2.1 Primary Education

Preliminary Remarks⁶⁷

Compulsory Signification

- Neither parents, nor guardians, nor the State are entitled to treat as optional the decision as to whether the child should have access to primary education
- Prohibition of gender discrimination in access to education
- The education offered must be adequate in quality, relevant to the child and must promote the realization of the child's other rights

⁶⁵ CESCR, General Comment 13, par X

⁶⁶ *Ibid*. par 57.

⁶⁷ CESCR General Comment 11, par. 6 -10.

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Adoption of a detailed plan

The State party is required to adopt a plan of action within two years. This must be interpreted as meaning within two years of the Covenant's entry into force of the State concerned, or within two years of a subsequent change in circumstances which has led to the non-observance of the relevant obligation. (...) Participation of all sections of civil society in the drawing up of the plan is vital and some means of periodically reviewing progress and ensuring accountability are essential.

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Obligations

A State party cannot escape the unequivocal obligation to adopt a plan of action on the grounds that the necessary resources are not available. (...) Where a State party is clearly lacking in the financial resources and/or expertise required to "work out and adopt" a detailed plan, the international community has a clear obligation to assist.

MINIMUM CORE CONTENT	To provide primary education for all in accordance with article 13 (2)
VIOLATIONS	 The failure to introduce, as a matter of priority, primary education which is compulsory and available free to all⁶⁹
GUIDELINES CESCR	 Removal of Direct costs such as school fees; To alleviate the impact of Indirect costs (e.g. expenses for school books, uniforms, transport, special fees such as exam fees, contributions to district education boards, etc.) on children from poorer households⁷⁰ To reduce the drop out rates, at the primary and secondary levels, for children and young persons, in particular girls, children from ethnic minorities, indigenous communities and poorer households, as well as migrant, refugee and internally displaced children⁷¹
GUIDELINES CRPD	 Legislative and other measures that ensure that schools and materials are accessible and that individualized reasonable accommodation and support required by persons with disabilities is provided to ensure effective education and full inclusion⁷²
GUIDELINES	Ensure that the right to free and compulsory education is

⁶⁸ See also *Compilation of Guidelines*, p. 38, par. 59.

⁶⁹ CESCR General Comment 13, par. 59.

⁷⁰ Compilation of Guidelines, p. 39.

⁷¹ *Ibid*, p. 39.

⁷² Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 13, art. 24, par. 4.

CRC		incorporated in the Constitution						
	•	 Ensuring that parents are not required to bear a 						any
		financial burden for education and learning materials ⁷³						73

2.2 Secondary Education

MINIMUM CORE CONTENT	Adopt and implement a national educational strategy which includes provision for secondary education				
VIOLATIONS	■ Failure to take "deliberate, concrete and targeted" measures towards the progressive realization of secondary, higher and fundamental education in accordance with article 13 (2) (b)-(d)				
GUIDELINES CESCR	 To make secondary education in its different forms, including technical and vocational education, generally available and accessible to all, including: Concrete steps taken by the State party towards progressively achieving free secondary education Flexible curricula and varied delivery systems to respond to the needs of students in different social and cultural settings "Alternative" educational programmes, which parallel regular secondary systems The availability of technical and vocational education, and whether it enables students to acquire knowledge and skills which contribute to their personal development, self-reliance and employability⁷⁴ "Generally available" signifies firstly, that secondary education is not dependent on a student's apparent capacity or ability, and secondly, that secondary education will be distributed throughout the State in such a way that it is available on the same basis to all⁷⁵ 				
GUIDELINES CRPD	 Legislative and other measures that ensure that schools and materials are accessible and that individualized reasonable accommodation and support required by persons with disabilities is provided to ensure effective education and full inclusion⁷⁶ 				

⁷³ CRC Consideration of reports submitted by State parties under article 44 of the Convention, authors of this document have chosen the report of Nigeria as an example. p. 18.

⁷⁴ Compilation of Guidelines, p. 39, par. 60.

 $^{^{75}}$ CESCR, General Comment 13, par. 13.

⁷⁶ Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 13, art. 24, par. 4.

2.3 Vocational Education

CORE CONTENT	National strategy which includes provision for vocational and technical training
GENERAL COMMENT 13 CESCR	 The availability of technical and vocational education (TVE), and whether it enables students to acquire knowledge and skills which contribute to their personal development, self-reliance and employability Enhances the productivity of their families and communities Takes account of the educational, cultural, and social background of the population concerned; the skills, knowledge, and levels of qualification needed in various sectors of the economy; and occupational health, safety, and welfare Provides retraining for adults whose current knowledge and skills have become obsolete owing to technological, economic, employment, social, or other changes Consists of programmes which give students, especially those from developing countries, the opportunity to receive TVE in other States, with a view to the appropriate transfer and adaptation of technology Programmes which promote the TVE of women, girls, out-of-school youth, unemployed youth, the children of migrant workers, refugees, persons with disabilities, and other disadvantaged groups⁷⁷ TVE forms an integral element of all levels of education, including higher education⁷⁸ An introduction to technology and the world of work should not be confined to specific TVE programmes but should be understood as a component of general education⁷⁷
GUIDELINES CESCR	 Indicate what technical and vocational training programmes are in place in the State party and their impact on empowering the workforce, especially disadvantaged and marginalized individuals, to enter or reenter the labour market⁸⁰ Indicate the measures taken [toward]the availability of technical and vocational education, and whether it enables students to acquire knowledge and skills which contribute

⁷⁷ *Ibid*, par. 16.

⁷⁸ *Ibid*, par. 17.

⁷⁹ CESCR, General Comment 13, par. 15 and 16. The obligation to fulfil (facilitate) the right to work requires States parties, inter alia, to...implement technical and vocational education plans to facilitate access to employment. *General Comment 18 on the Right to Work*, par. 27.

⁸⁰ Compilation of Guidelines, p. 30 par. 18.

to	their	personal	development,	self-reliance,	and
em	ployabi	lity ⁸¹			

2.4 Higher Education

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MINIMUM CORE CONTENT	National strategy which includes provision for higher education
VIOLATIONS	 Denial of academic freedom of staff and students Closure of educational institutions in times of political tension in non-conformity with article 482
GUIDELINES CESCR	 To make higher education equally accessible to all and without discrimination, on the basis of capacity, and the concrete steps taken towards progressively achieving free higher education⁸³
GUIDELINES CRPD	 Legislative and other measures that ensure that schools and materials are accessible and that individualized reasonable accommodation and support required by persons with disabilities is provided to ensure effective education and full inclusion⁸⁴

2.5 Fundamental Education and Literacy

MINIMUM CORE CONTENT	National strategy which includes provision for fundamental education
GENERAL COMMENT 13 CESCR	 Curricula and delivery systems must be devised which are suitable for students of all ages⁸⁵
GUIDELINES CESCR	 To promote literacy, as well as adult and continuing education, in a lifelong perspective⁸⁶
GUIDELINES CRPD	 Ensuring an inclusive education system at all levels and the facilitation of access to lifelong learning⁸⁷ State Parties should report on:

⁸¹ *Ibid.* p. 39, par. 60.

⁸² CESCR, General Comment 13, par. 59.

⁸³ Compilation of Guidelines, p. 39, par. 61.

⁸⁴ Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 13, art. 24, par. 4.

⁸⁵ CESCR General Comment 13, par. 24.

⁸⁶ Compilation of Guidelines, p. 39, par. 62.

⁸⁷ Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 13, art. 24.

 Reasonable accommodation provisions and other measures to ensure access to lifelong learning education⁸⁸

2.6 Teaching Profession

CORE CONTENT	Material conditions of teaching staff shall be continuously improved
GENERAL COMMENT 13 CESCR	 [Deterioration of the general working conditions of teachers] is a major obstacle to the full realization of students' right to education. The right of teachers to organize and bargain collectively⁸⁹
GUIDELINES CRPD	 Availability of specific skills-training services for children, adults or teachers who so require in Braille, sign languages, augmentative and alternative communication, mobility and other areas?0 Measures taken to ensure education is delivered in the most appropriate languages, modes, means of communication, and environments for the individual?1 Measures to ensure an adequate training on disability to professionals in the education system, as well as measures to incorporate persons with disabilities in the education team?2

⁸⁸ *Ibid*, par. 12.

⁸⁹ CESCR General Comment 13, par. 27.

⁹⁰ Guidelines on treaty-specific document to be submitted by states parties under article 35, paragraph 1, of the Convention on the Rights of Persons with Disabilities, CRPD/C/2/3, p. 13, art. 24, par. 5.

⁹¹ *Ibid*, par. 7.

⁹² *Ibid*, par. 8.

3. Article 13, Paragraph 3

3. The States Parties to the present Covenant undertake to have respect for the liberty of parents and, when applicable, legal guardians to choose for their children schools, other than those established by the public authorities, which conform to such minimum educational standards as may be laid down or approved by the State and to ensure the religious and moral education of their children in conformity with their own convictions.⁹³

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CORE CONTENT	To ensure free choice of education without interference from the State or third parties, subject to conformity with "minimum educational standards" (art. 13(3) and (4)) ⁹⁴		
GENERAL COMMENT 13 CESCR	 Article 13 (3) permits public school instruction in subjects such as the history of religion and ethics if it is given in an unbiased and objective way, respectful of the freedoms of opinion, conscience, and expression Public education that includes instruction in a particular religion or belief is inconsistent with article 13 (3) unless provision is made for non-discriminatory exemptions or alternatives that would accommodate the wishes of parents and guardians⁹⁵ The State has the obligation to ensure that the liberty set out in article 13 (4) does not lead to extreme disparities of educational opportunity for some groups in society⁹⁶ Staff and students throughout the education sector are entitled to academic freedom () [including] the liberty of individuals to express freely opinions about the institution of system in which they work, to fulfil their functions without discrimination or fear of repression by the State or any other actor, to participate in professional or representative academic bodies, and to enjoy all the internationally recognized human rights applicable to other individuals in the same jurisdiction. The enjoyment of academic freedom carries with it obligations, such as the duty to respect the academic freedom of others, to ensure 		

⁹³ According to the European Court of Human Rights in its assessment of the case of Folgerø and Others v. Norway, "1 (b) It is on to the fundamental right to education that is grafted the right of parents to respect for their religious and philosophical convictions, and the first sentence does not distinguish, any more than the second, between State and private teaching. The second sentence of Article 2 of Protocol No. 1 aims in short at safeguarding the possibility of pluralism in education which possibility is essential for the preservation of the "democratic society" as conceived by the Convention. [...]." par. 83,

Retrieved from http://hudoc.echr.coe.int/sites/eng/pages/search.aspx?i=001-81356.

⁹⁴ CESCR General Comment 13, par. 57. Cf. Article 5 of UNESCO CADE.

⁹⁵ *Ibid*, par. 28.

⁹⁶ Ibid, par. 30.

		the fair discussion of contrary views, and to treat all without discrimination on any of the prohibited grounds ⁹⁷
Page 29	GUIDELINES CCPR	Legal regulation and practice of religious education, in particular where religion is taught in State schools, the possibility for children not to attend religious classes and the right of parents to ensure the religious education of their children in conformity with their own convictions ⁹⁸

⁹⁷ *Ibid*, pars. 38-39.

⁹⁸ UN Human Rights Committee, *Guidelines for the treaty-specific document to be submitted by* States parties under article 40 of the International Covenant on Civil and Political Rights, October 2010, CCPR/C/2009/1, par. 83.

4. Article 13, Paragraph 4

4. No part of this article shall be construed so as to interfere with the liberty of individuals and bodies to establish and direct educational institutions, subject always to the observance of the principles set forth in paragraph I of this article and to the requirement that the education given in such institutions shall conform to such minimum standards as may be laid down by the State.

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VIOLATIONS	 The prohibition of private educational institutions The failure to ensure private educational institutions conform to the "minimum educational standards" required by article 13 (3) and (4)99
GENERAL COMMENT 13 CESCR	 [Non-state institutions must] conform to the educational objectives set out in article 13(1) and certain minimum standards ¹⁰⁰ Everyone, including non-nationals, has the right to establish and directall types of educational institutions¹⁰¹

⁹⁹ According to the European Court of Human Rights in its assessment on the case of Folgerø and others v. Norway, "Article 2 of Protocol No.1 constitutes a whole that is dominated by its first sentence. By binding themselves not to 'deny the right to education,' the Contracting States guarantee to anyone within their jurisdiction a right of access to educational institutions existing at a given time and the possibility of drawing, by official recognition of the studies which he has completed, profit from the education received [...]." par. 84, section B. 1. (d).

¹⁰⁰ CESCR General Comment 13, par. 29.

¹⁰¹ *Ibid*, par. 30.

Annex I

Main International Instruments on the Right to Education

UN Declarations

- Universal Declaration of Human Rights, 1948;
- Declaration on the Rights of the Child, 1959;

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- Declaration on the Rights of Persons Belonging to National or Ethnic, Religious and Linguistic Minorities, 1992;
- Declaration on the Rights of Indigenous Peoples, 2007;
- Declaration on Human Rights Education and Training, 2011.

UN Conventions

- Convention on the Rights of the Child, 1989;
- Convention relating to the Status of Refugees, 1951;
- International Convention on the Elimination of All Forms of Racial Discrimination, 1965;
- International Covenant on Economic, Social and Cultural Rights, 1966;
- International Covenant on Civil and Political Rights, 1966;
- Convention on the Elimination of All Forms of Discrimination against Women, 1979;
- International Convention on the Protection of the Rights of All Migrant Workers and Members of their Families, 1990;
- Convention on the Rights of Persons with Disabilities, 2006.

Other UN Instruments

• World Program for Human Rights Education (2005-ongoing).

UNESCO Constitution, Conventions and Recommendations

- Constitution of UNESCO, adopted in November 16th, 1945;
- Convention against Discrimination in Education, 1960;
- Convention on Technical and Vocational Education, 1989;
- Recommendation against Discrimination in Education, 1960;
- Recommendation concerning the Status of Teachers, 1966;
- Recommendation concerning Education for International Understanding, Co-operation and Peace and Education relating to Human Rights and Fundamental Freedoms, 1974;
- Recommendation on the Development of Adult Education, 1976;
- Recommendation on the Recognition of Studies and Qualifications in Higher Education, 1993;
- Recommendation concerning the Status of Higher-Education Teaching Personnel, 1997;
- Revised Recommendation concerning Technical and Vocational Education, 2001.

Other UNESCO instruments

- Hamburg Declaration on Adult Learning, 1997;
- World Declaration on Education for All, Jomtien, Thailand, 1990;

- Salamanca Statement on Principles, Policies and Practice in Special Needs on Education, 1994;
- World Declaration on Higher Education for the Twenty-first Century, 1998;
- Dakar Framework for Action, World Education Forum, Dakar, Senegal, 2000;
- Universal Declaration on Cultural Diversity, 2001;
- Education 2030: Towards inclusive and equitable quality education and lifelong learning for all, 2015;

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 Transforming our world: the 2030 Agenda for Sustainable Development, 2015.

ILO Conventions

- Convention on the minimum age for employment (convention n° 138, adopted the 6 June 1973);
- Worst Forms of Child Labour Convention (convention n° 182, Adopted on 17 June 1999);
- Indigenous and Tribal Peoples Convention, 1989 (Convention No. 169, Adopted on 27 June 1989.

General Comments adopted by the UN Treaty Bodies, in particular

- General comment No. 3 (1990) adopted by the Committee on Economic, Social and Cultural Rights (CESCR) on The nature of States parties' obligations (art.2 (1));
- General comment No. 9 (1998) adopted by the Committee on Economic, Social and Cultural Rights (CESCR) on The domestic application of the Covenant;
- General comment No. 11 (1999) adopted by the Committee on Economic, Social and Cultural Rights (CESCR) on Plans of action for primary education (art. 14):
- General comment No. 13 (1999) adopted by the Committee on Economic,
 Social and Cultural Rights (CESCR) on The right to education (art. 13);
- General comment No. 20 (2009) adopted by the Committee on Economic, Social and Cultural Rights (CESCR) on Non-Discrimination in Economic, Social and Cultural Rights (art. 2, (2));
- General comment No. 1 (2001) adopted by the Committee on the Rights of the Child (CRC) on the aims of education;
- General comment No. 7 (2005) on Implementing Child Rights in Early Childhood;
- General comment No. 9 (2006) adopted by the Committee on the Rights of the Child (CRC) on the rights of children with disabilities.

The right to education appears in more than 40 standards—declarations and conventions—of the international system, under the aegises of the United Nations, UNESCO, and the International Labour Organization. The principle norms on the right to education are set by the International Covenant on Economic, Social and Cultural Rights (ICESCR) (art. 13 and 14), the Convention on the Rights of the Child (CRC) (art. 28, 29 and 30) and the UNESCO Convention Against Discrimination in Education (CADE).

This document compiles language from these instruments and others in order to present concrete guidance regarding the right to education. In other words, the following pages collate content taken verbatim from different international documents in order to clarify 1) what the right to education includes, 2) some circumstances that constitute a violation of the right, and 3) recommendations from international and regional bodies for fulfilling the right to education.

